# Spectrum Pricing Past Issues and Possible Solution

Parag Kar

### What is the difference between Valuation & Pricing?



### Why is Price so Different from Value?

Why some buyers are willing to pay more than others?

- Strategic reasons market superiority or dominance
- Leveraging Existing assets synergies with existing assets
- Emotional reasons these are beyond sound economics
- Demand & Supply Less than optimal supply of assets

High price of assets becomes an opportunity than a bane



Gives a leverage to capture market share to drive competitive edge

Raise the barrier for others to enter the market at any time in future

Hence, market leaders are always willing pay a higher price for bottleneck resources



Driving Price to a much Higher Level than its "Intrinsic Valuation"

#### Indian Spectrum – What has been the experience? Telecom Market Shrunk from 14 to just 3 players Lack of demand & supply synergies ٠ 2010, 2014, 2015 saw very high demand very a low supply of spectrum $\geq$ 2016, 2021, 2022 saw a very low demand vs a high supply of spectrum $\geq$ Most valuation were based on past auction prices ٠ **Remaining Players are** Raised the barrier to entry for new operators $\succ$ heavily levered Drove weaker players out of the market $\geq$ Left huge quantum of spectrum lay unused Drove the sector uncompetitive **Reduced consumer choices** Prevented us from unlocking value of auctions $\geq$ Govt's Leverage has decreased significantly

#### What approach should have been followed?

Would have helped prevent "winners curse"

- Spectrum should have been valued ground up
  - > Using intrinsic valuation models based on mathematical models
  - Auction price should have been used on for reference
  - Maintaining balance between supply and reserve price
  - Correcting pricing distortion across bands and circles
  - Laying out the models in public for scrutiny and discussions
  - Holding on to the valuation principles for consistency
  - Setting reserve prices aligning with the weakest player



Make the bidder more responsible in bidding

Would have preserved market competitiveness

### What about level playing field?

#### • The key is to ensure a fair opportunity for all

- > By ensuring level playing condition for access to resources
- > By not needing to hold a parity of price for spectrum
  - Acquired at different times and different conditions
- > By transparently laying out principles for pricing of spectrum
- By penalizing reckless behavior during auction
- By encouraging responsible bidding of spectrum
- > By ensuring Must the weakest player is not disadvantaged

Would help drive competition in the market



Would help reduce barrier to entry in the market

Would enable the consumers more choices

### Key Issues of all Auctions

- Pricing Strategies Mixed "Market Price" As "Valuation"
- Pricing Models Become too Simplistic
  - It threw up indexed value of past auction as RP
- Pricing Models did not filter Outliers
  - Mean was used instead of Median for Aggregation
- Pricing became a barrier to market entry
- Pricing left a large quantum as unsold

## TRAI's Pricing Models – Issues



#### Mean vs Median



## TRAI's Pricing Models – Issues

Sold vs Unsold (MHz)



Resulted in Huge Amount of Unsold Spectrum

## TRAI's Pricing Models – Issues





Last Price was considered as Market price even when a small fraction of spectrum got sold

### **Reserve Price Estimation Model**

- Calculate valuation using ground up pricing models for various LSAs
  - e.g. Producer Surplus, Production Function, Revenue Surplus, Indexing, Multiple Regression, etc.
  - Use last auction discovered price as one of the pricing inputs
- Calculate the Average valuation using Median to filter outliers for each LSA
- Calculate pan-India valuation by adding valuation of individual LSAs
- Estimate LSA weight of each LSA using AGR/GDP
  - e.g. If pan-India AGR is 100 and AGR of Delhi is 10, then Weighted Average of Delhi = 0.1
- Calculate the valuation of individual LSAs
  - By multiplying with weights of pan-India valuation
- Calculate the Reserve Price by using a scaling factor (e.g. 0.8)

# **Thank You**